



Standards for a
Sustainable Future

Article 6 and its impacts on nationally determined contributions and the voluntary carbon market

Asocarbono, Colombia

Andrew Howard

March 11, 2022

Nationally Determined Contributions

- NDCs set out country plans for climate action
- To be revised every five years to increase ambition
 - Broader sector coverage, moving towards being economy-wide
 - Deeper targets for mitigation, stronger adaptation action
 - Targets expected to be more robust and quantitative
- NDCs have been strengthening but more is needed before COP 27 (Egypt)
- Colombia NDC: 20% below BAU by 2030 (30% with international support)

United Nations Framework Convention on Climate Change (UNFCCC)

Kyoto Protocol (signed 1997)

Paris Agreement (signed 2015) →

1992

2005

2020

2021

International cooperation under Article 6

Article 6.2 allows for country-led “cooperative approaches”

- Sets stage for compliance markets driven by government policy
- Emissions trading and carbon credits
- Countries exchange these “mitigation outcomes” for use towards NDCs
- Accounting system of “corresponding adjustments” to avoid double counting this mitigation between NDCs
- Country reporting to commence by 2024 (Biennial Transparency Reports)

Article 6.4 sets out a new UNFCCC crediting program

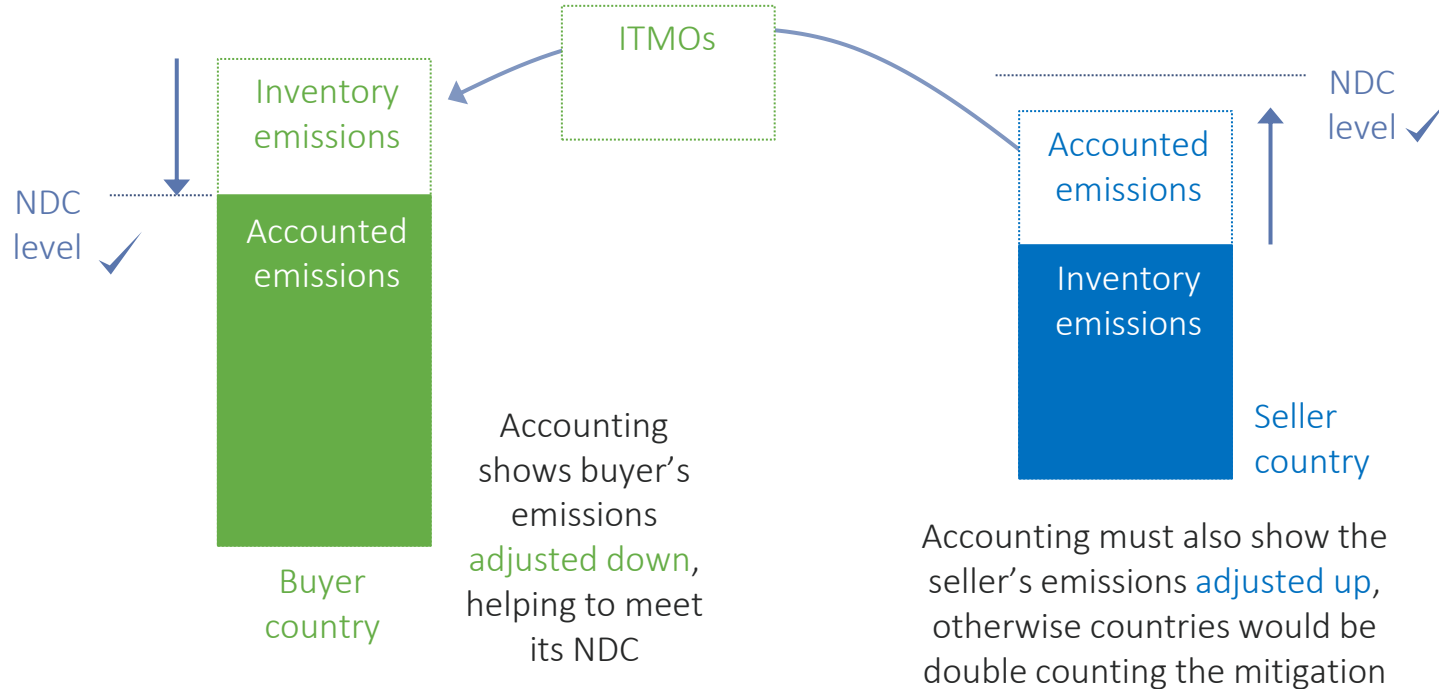
- Successor to the Kyoto Protocol’s project-based mechanisms (CDM and JI)
- Credits are subject to the universal accounting defined under Article 6.2
- Supervisory body being assembled now

VCS and other independent crediting programs can be recognized by countries under Article 6 and may be integrated with NDC accounting

Article 6 accounting

- Accounting is to avoid double counting between countries' NDCs
 - Applied by governments at the national level (not by companies)
 - Applicable to projects in sectors both inside and outside the scope of NDCs
- Accounting is implemented through double-entry bookkeeping
 - Host (transferring) country makes an *addition* to its emissions level
 - Buying country can make a *subtraction* from its emission level

Accounting through corresponding adjustments



Accounting for point target or emission path?

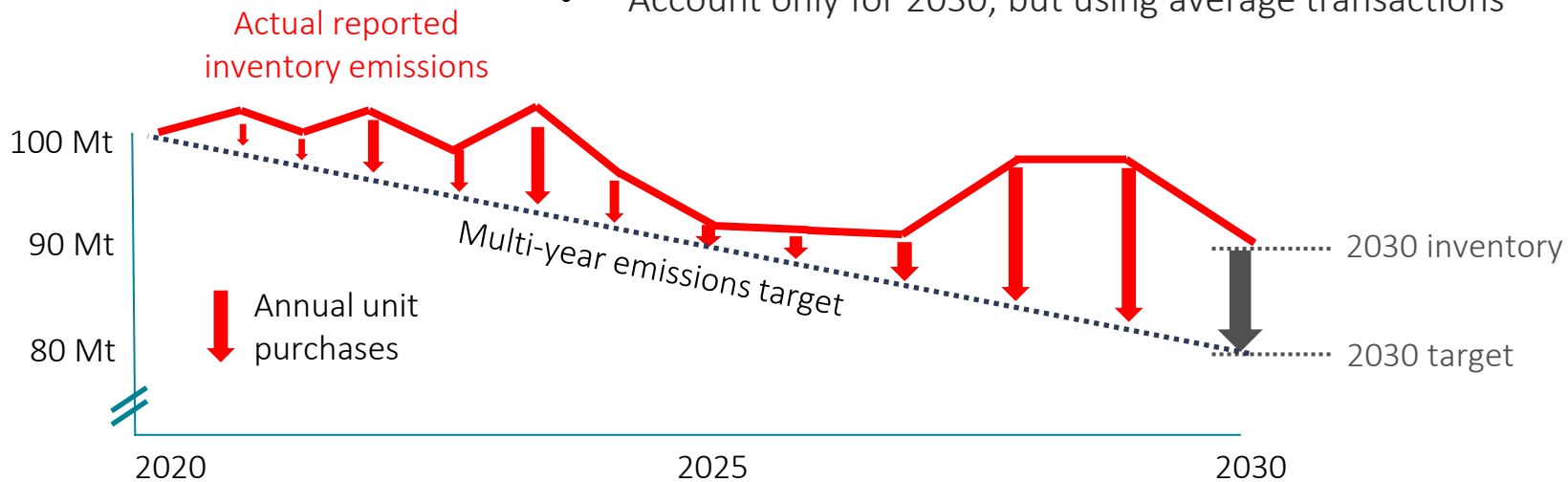
Some NDCs set targets for a *multiyear period* (eg 2021-2030), but most NDCs set targets for only a *single year* (eg 2030)

Important to compare like with like

- Timing of the reductions being achieved
- Time period covered by the emissions target

Key tools for achieving this

- Account for full period on basis of an emission trajectory
- Account only for 2030, but using average transactions

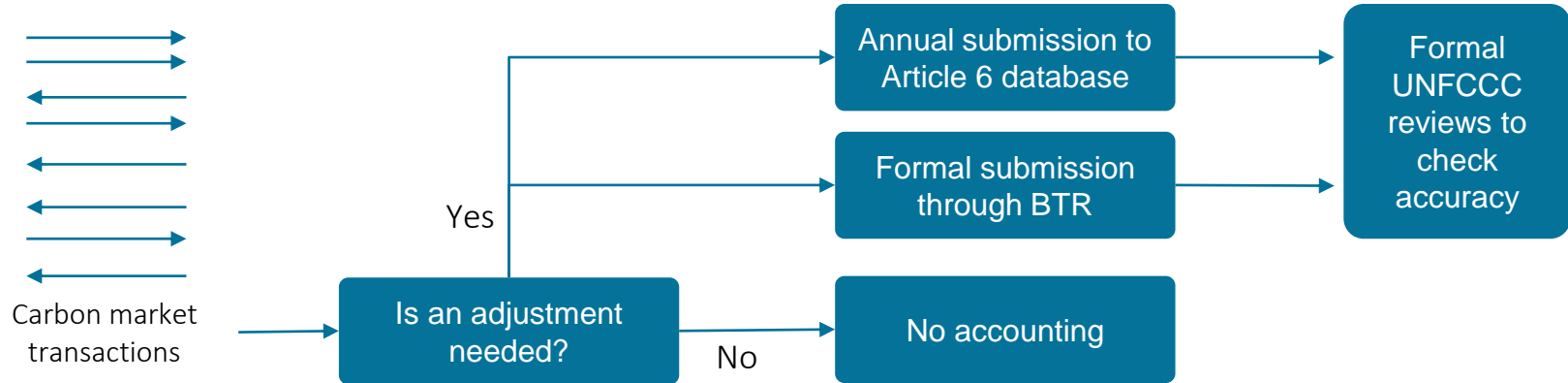


Accounting is not always needed



Article 6 accounting is NDC accounting

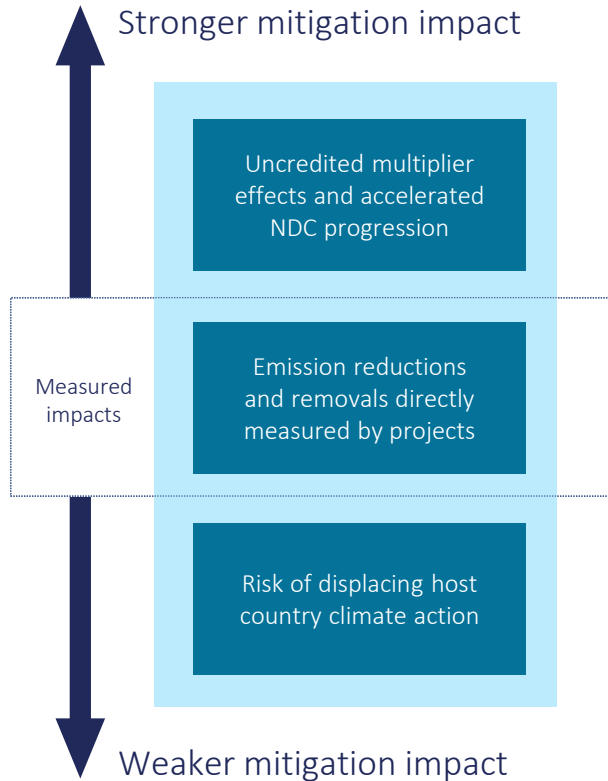
- Countries integrate their Article 6 accounting with their broader reporting under the transparency framework of the Paris Agreement
- Article 6 demand still unclear: Canada, South Korea, Japan, Norway, NZ, Switzerland, Liechtenstein, Monaco, UK, Australia, EU, CORSIA?



Voluntary market accounting?

- Article 6 makes tools available but doesn't mandate their use
- Whether to apply corresponding adjustments is now a VCM decision
 - No integrity problem – VCM doesn't lead to double counting between countries
 - But may be an ambition problem – claims being made by country and company may lead to less mitigation occurring (eg both believe they have done enough)
 - Impacts on ambition are less likely to arise if NDCs are less quantitative and climate policy is not precisely calibrated to a measured emission gap
- Buyers may increasingly look for correspondingly-adjusted credits
 - Gives clarity that host country doesn't use the mitigation towards its NDC
 - Being considered by the Voluntary Carbon Market Integrity Initiative (VCMI)

Alternatives to accounting in the voluntary market



- Clarify how VCM contributes to host's conditional NDC pledges and its shift towards net zero
- Promote replication effects
- Promote multiplier effects
- Accelerate progression in NDCs

For conditional NDCs, VCM projects are integral to the host's ambition

Host countries can drive transformation

Article 6.4 expectations

- New crediting program, governed under the UNFCCC
- Supervisory body currently being established
- Political pressure to be operational by end-2023 (Global Stocktake)
- Open to all levels (project, program, sector) and activity type
- Transition of CDM projects
 - Must apply by end-2023 and be approved by end-2025
 - Must comply with Article 6 rules, including corresponding adjustments
 - May keep old meth for current crediting period or until end-2025, whichever earlier
- Use of CDM credits towards first NDC period, if projects were registered from 2013 (no tCERs/ICERs) (16-178 million CERs?)

Article 6.4 additionality

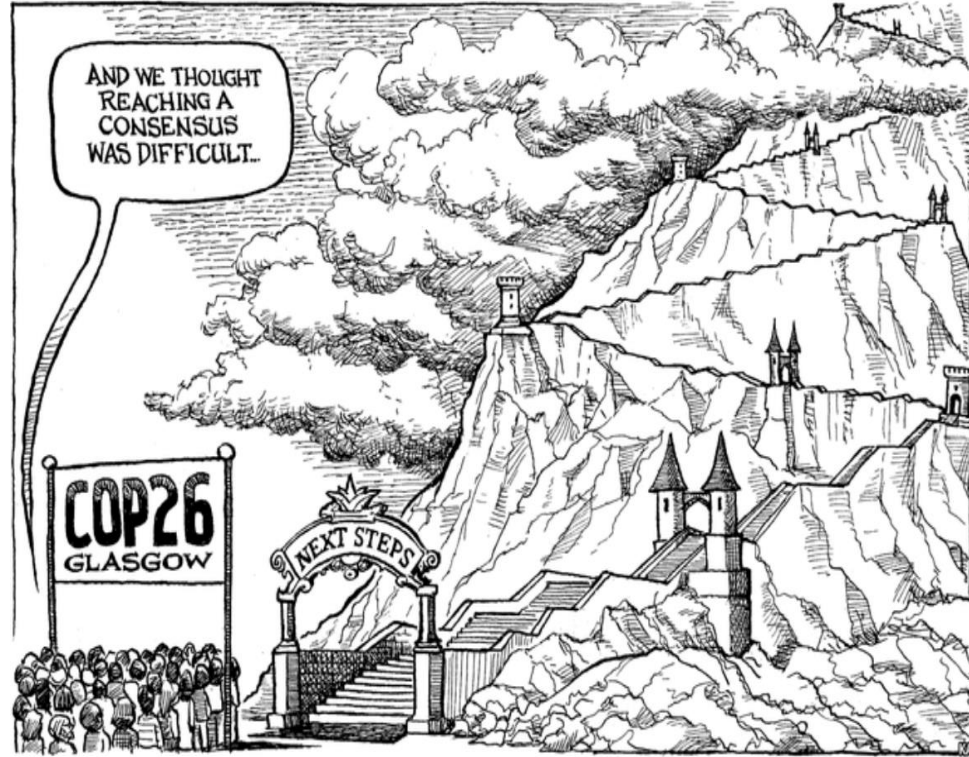
- Glasgow established principles, not methods
- “... robust assessment that shows the activity would not have occurred in the absence of the incentives from the mechanism”
 - Must take account of all relevant national policies
 - Conservative approach that avoids locking in levels of emissions, technologies or carbon-intensive practices
 - Generally demonstrated via a stepwise tool
- Guidance will be needed from the Article 6.4 supervisory body
- Hands-off approach under Article 6.2 – countries report how they ensure no net increase in global emissions in and between NDCs

Article 6.4 methodologies

- Strong principles established
 - Real, transparent, conservative, credible, below business-as-usual, avoid leakage
 - Encourage ambition over time
 - Align with Paris goals and host country NDC and long-term LEDS
- Baseline setting options
 - Best available technology
 - Ambitious benchmark set by best-performing comparisons
 - Actual or historical emissions, but adjusted downwards
- Crediting periods for reduction: 5+5+5 or 10 years
- Crediting periods for removals: 15+15+15 years

Article 6 work programs (2022 only?)

- Still more Article 6 workshops and decision making
 - Trajectory and averaging methods for corresponding adjustments
 - Reporting tables, report outlines and review guidelines
 - Infrastructure guidance, including registries and Article 6 database
 - Processes for the Article 6.4 share of proceeds and overall mitigation
- Article 6.4 operationalization through the supervisory body
- Host country implementation of systems and processes
 - Providing guidance and tracking projects
 - Authorizing use of credits for different purposes
 - Reporting and accounting
- Capacity building for developing countries



Thank you

Andrew Howard
Senior Director, Climate
Finance and Markets
ahoward@verra.org

One Thomas Circle NW
Suite 1050
Washington, DC 20005
www.verra.org

